



# Research Project on Parliamentary Monitoring Organizations

**International Conference on  
Benchmarking and Self-Assessment for Democratic Parliaments**

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# PMO Project

- Purpose
  - Global mapping of PMOs
  - Identify best practices & facilitate sharing
  - Suggest opportunities for supporting PMOs to international donor community
- Methodology
  - Survey: 63 responses
  - Interviews: PMOs, international orgs & institutions
  - Document review

# Why PMOs?

- PMOs show potential for improving citizen knowledge of their parliaments, citizen participation in parliamentary processes and, ultimately, incentive structures that govern parliamentary behavior
- PMOs can be catalysts for discussion of emerging international benchmarks for democratic parliaments
- Despite unnecessarily confrontational approach practiced by some, PMOs can be effective in supporting MPs and reform efforts
- Greater engagement of PMOs on the international level and development of tools to facilitate sharing of information and best practices among them can enhance PMO support for parliamentary reform
- PMOs are going to monitor and evaluate parliaments whether like it or not, so let's make it a more useful endeavor

# Definition of PMOs for Mapping Project

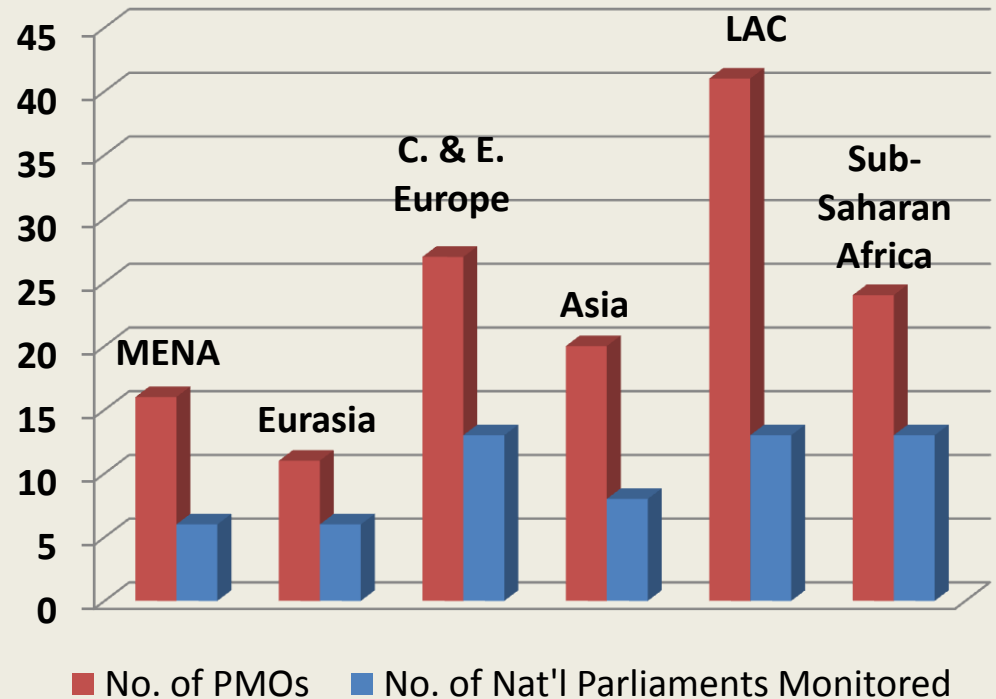
- Monitoring, assessing, or evaluating the performance and functioning of legislative institutions with a purpose of providing greater public access to those institutions.
  - ✓ National, sub-national and international parliaments
  - ✓ One substantial project within past 5 years
  - ✓ Primarily non-profits (some with for-profit arm), volunteer groups
  - ✗ Groups that only do budget monitoring
  - ✗ Single-issue monitoring unrelated to parliamentary processes
  - ✗ External parliamentary support projects

# Preliminary Findings: Global Context for Parliamentary Monitoring

- Financial support: Around 90% of PMOs in developing countries rank int. donor support in top 3 financing sources
- Technical assistance providers: OSI, TI, NDI, IBP; mySociety/OSI initiative
- Limited international networking:
  - Budget monitoring: International Budget Partnership
  - Regional: Latin American Legislative Observatories Network (nascent)
  - eDemocracy Summit
- Limited awareness of international tools:
  - Only 30% affirmed that democracy assessment or parliamentary monitoring and assessment tools produced by international organizations have contributed to their methodologies
  - Only 15% referred to benchmarks and assessment tools discussed at this conference

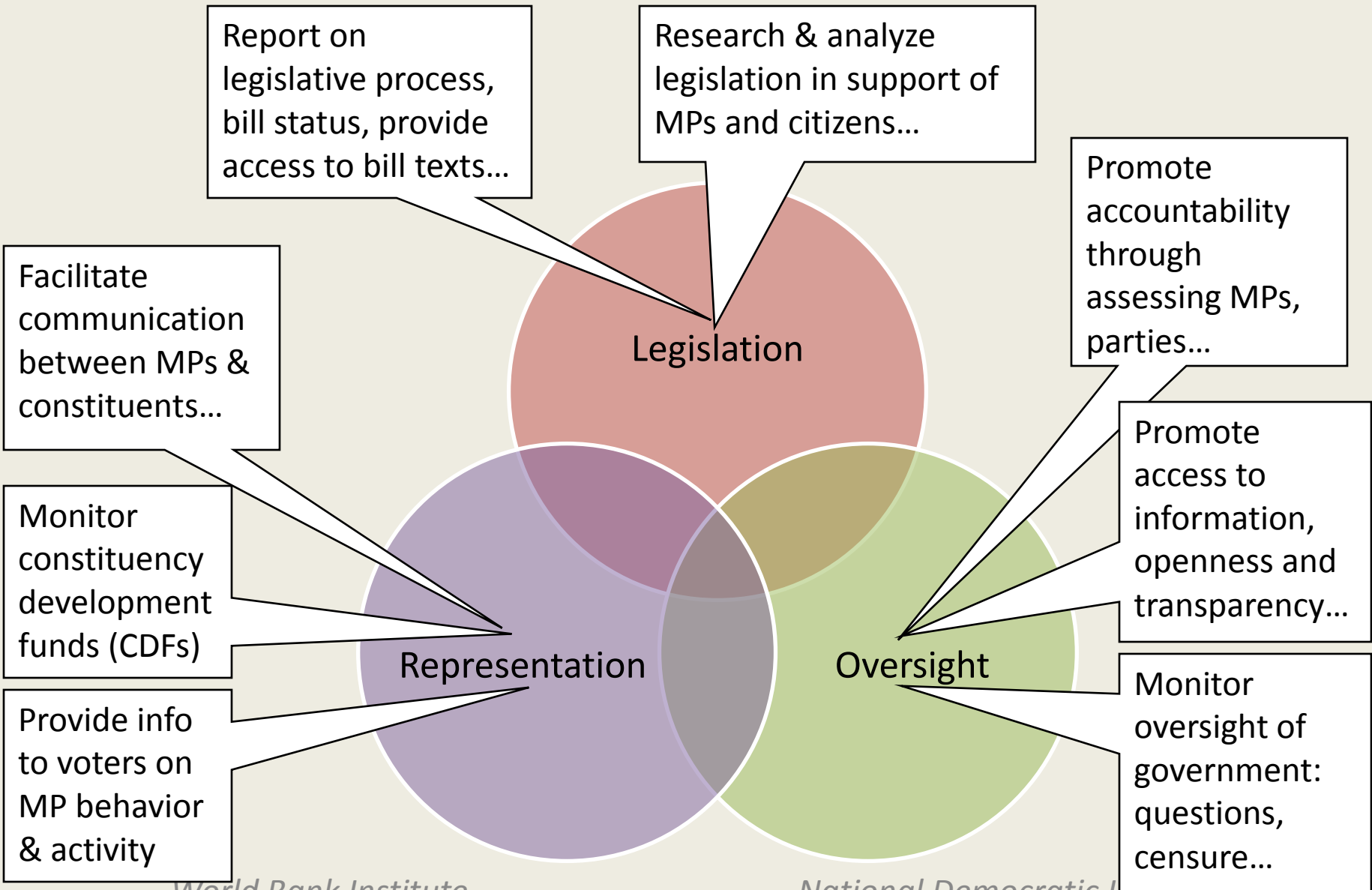
# Mapping PMOs

- Total PMOs: 187 and counting
- Countries: 69, EP & UN
- Most monitoring national parliaments
- 18% monitor nat'l and sub-nat'l parliaments (survey)
- 71% conduct assessments or scorecards of MPs, parliaments, etc. (survey)



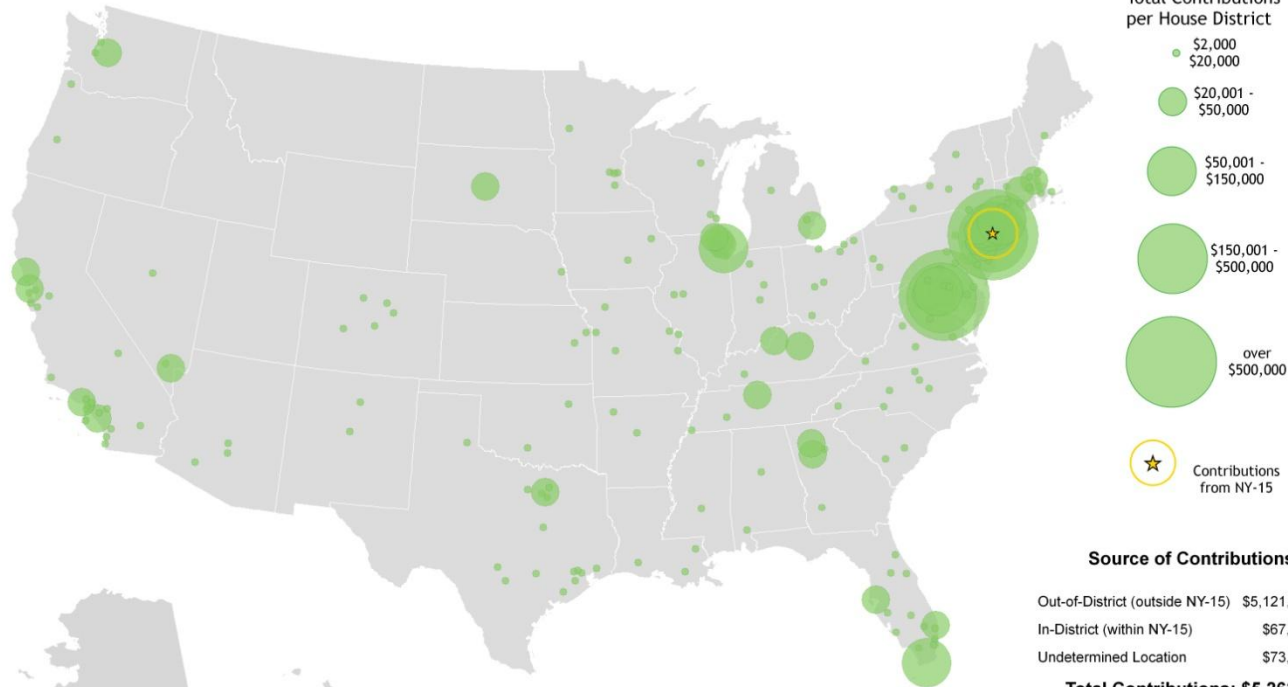
U.S. & Canada: 18; W. Europe: 22; New Zealand & Australia: 3; EP & UN: 8

# What do PMOs do?



# Campaign Contributions to Charles Rangel (D-NY)

This map depicts the total amount of campaign contributions to U.S. Representative Charles Rangel (New York District 15) from 2005 through 2007, based on the House District in which each contribution originated.



**MAPLight.org**  
MONEY AND POLITICS: ILLUMINATING THE CONNECTION

**OpenSecrets.org**  
Center for Responsive Politics

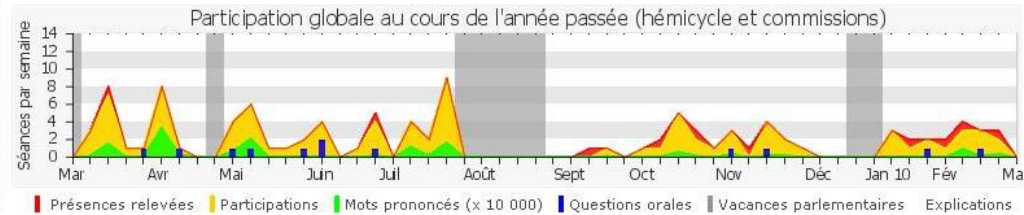
**avencia**

Contribution data supplied by MAPLight.org from analysis of Center for Responsive Politics data. Map created 10/16/2008 by Avencia Inc. Includes all contributions from January 2005 through December 2007, excluding individual contributions of less than \$200 and contributions from political parties, other candidates, and leadership PACs. For more details see full report at <http://www.maplight.org/remotecomrol08>. This map may be freely reproduced provided credit is given to "MAPLight.org."

**MAPLight.org - USA**



## Martine Billard, députée GDR de la 1ère circonscription de Paris



Activité parlementaire (12 derniers mois) : 📅 : 36 👤 : 34 🗣️ : 151 📄 : 781 📁 : 433 📧 : 932 ✍️ : 12 🏠 : 12

### Informations

Mandat en cours depuis le 20 juin 2007  
 Groupe politique : Gauche démocrate et républicaine (membre)  
 Profession : Bibliothécaire  
 Fiche sur le site de l'Assemblée Nationale  
 Page sur Wikipédia  
 Site web

### Responsabilités

Parlementaires :

- Commission des affaires sociales (membre)
- Commission spéciale chargée d'examiner la proposition de loi renforçant la protection des victimes et la prévention et la répression des violences faites aux femmes (membre)
- Mission d'évaluation et de contrôle des lois de financement de la sécurité sociale (membre)
- Commission chargée de l'application de l'article 26 de la constitution (membre suppléante)

Extra-parlementaires :

- Conseil national des politiques de lutte contre la pauvreté et l'exclusion sociale (membre suppléante)

### Questions au gouvernement

#### Ses dernières questions orales

16 février 2010 : Réforme des retraites  
 28 janvier 2010 : Exercice du droit de réunion dans les lycées  
 24 novembre 2009 : Violences faites aux femmes  
 10 novembre 2009 : Projet de loi de finances pour 2010


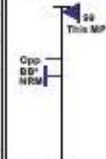

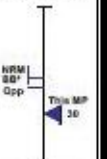
### Champ lexical

abonnement abonné AC administrative agent alcool  
 amende arrêt artiste AS avertissement boisson  
 carbone cinéma circonscription CMP CNIL collège commissaire  
 communication comportement conjoint connexion couple coupure  
 culturelle DADVSI dimanche dominical DRM découpage  
 délit dérogation envoi écologique électricité émission FAI  
 fichier film fournisseur gendarmerie HADOPI haute  
 haute autorité identité image infraction internaute internet  
 journaliste judiciaire l'ordonnance de protection lettre lille logement  
 logiciel légale magasin mail manquement médecin ménage  
 négligence négligence caractérisée observatoire ordonnance  
 ordonnance de protection ouverture ouvrir paris patient  
 planification presse privée producteur propriété intellectuelle préfet PUCE  
 pédopornographique pénale rapporteure recommandation  
 redécoupage repos repos dominical RSA site  
 suspension sécurisation taxe taxe carbone  
 tourisme touristique travailler le dimanche  
 téléchargement usage usurpation vin violence

NosDeputes.fr - France

# African Leadership Institute Uganda

## Butime Rwakaikara Tom

	Constituency: Mwenge County North	<b>Plenary</b>	<b>Committee</b>	<b>Constituency</b>
	District: Kyenjojo	Grade: A	Grade: A	Grade: E
	Status: Backbencher	BEST (100)	BEST (100)	BEST (100)
	Party: NRM			
	Portfolio: None	WORST (0)	WORST (0)	WORST (0)
	Committees: Commissions, Presidential Affairs	*BE: Backbencher		
	Office Location: N/A			
	Pol. Assistant: Edward Nkonge 0772-982062			
	Period Covered: 6/7/2007 — 6/15/2008			

### Performance

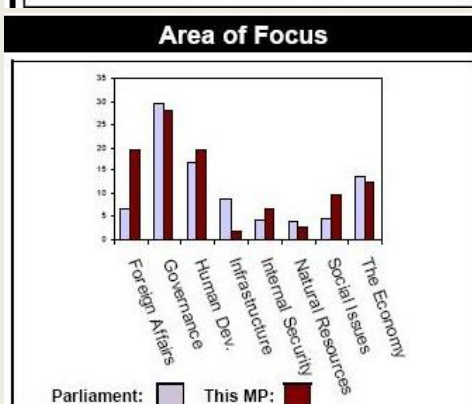
PLENARY	Score	Percentile	COMMITTEE	Score	Percentile	CONSTITUENCY	Score	Percentile	
Participation	1603	138838	81	Participation	228	79	LC-V Attendance	0/4	0
Debate influence	3692	138838	86	Attendance	87	84	Accessibility	4/6	43
Attendance				Excused**	23		CDF Accounting		Yes
Attended	54			Absent	110		Local Office		Not verifiable
Excused**	26			Total Meetings			Local Assistant		Yes
Absent									
Total Sitings	80								

### MP's Position

We did not have enough information to determine this MP's position relative to Government in plenary sittings. This should not be viewed as a comment on the MP's position, but rather on the fact that AFLI is conservative in its position scoring, only presenting a score where we are confident of the accuracy of the results.

### Peer Assessment

Quality	Analysis	Teamwork	Oversight	Intra-Party Influence	Public Conduct
95	61	85	55	65	99
Overall Percentile: 87					



### MP's Report

How did you spend the CDF money for 2006 - 2007?

“ 7 million= to religious development projects. 2 million= to Katooka SACCO. 1 million= to education, orphans. ”

”

For more on this MP's constituency activities, see <http://www.aflia.org>.

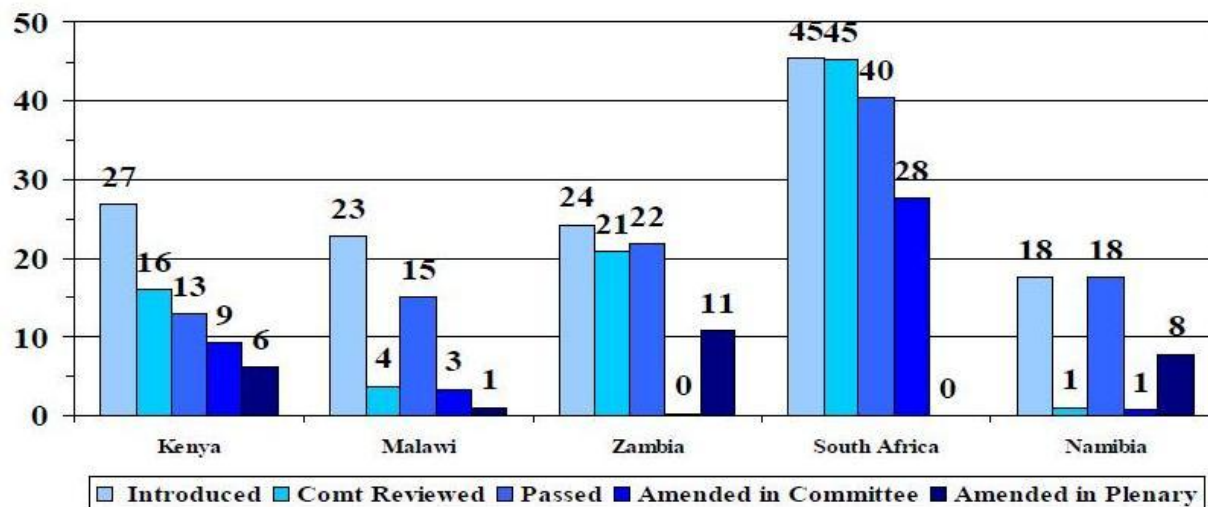


**Muhuri – Kenya**  
[www.internationalbudget.org](http://www.internationalbudget.org)

## African Legislatures Project

[www.africanlegislaturesproject.org](http://www.africanlegislaturesproject.org)

**Figure 19: Legislative Assertiveness—A Second Look**



## Transparência Brasil

[www.excelencias.org.br](http://www.excelencias.org.br)

Estado	Casas Legislativas					Orçamento 2009		Judiciários			Trib. Contas
	Projetos	Presenças		Verbas		Por parlamentar	Per capita	2ª Instância	Acórdãos	Decisões	
		Plenário	Comissões	Indenizatória	Viagens						
Senado	Sim	Não	Não	Sim	Não	33.863.899,44	14,47				
Câmara	Sim	Sim	Sim	Sim	Sim	6.886.571,33	18,63				
AC	Sim	Não	Não	Não	Não	3.435.188,53	121,23	Sim	Sim	Não	
AL	Sim	Não	Não	Não	Não	4.200.000,00	36,26	Sim	Sim	Não	
AM	Não	Sim	Não	Não	Não	5.947.166,67	42,72	Sim	Sim	Sim	
AP	Sim	Não	Não	Não	Não	3.786.946,88	148,23	Não	Sim	Não	
BA	Sim	Sim	Não	Sim	Não	4.149.567,38	18,03	Sim	Não	Sim	
CE	Sim	Sim	Sim	Não	Não	5.030.075,02	27,38	Não	Sim	Sim	
ES	Sim	Sim	Sim	Não	Sim	3.300.080,07	28,67	Sim	Sim	Sim	
GO	Não	Sim	Não	Sim	Não	3.645.024,39	25,57	Não	Sim	Sim	
MA	Sim	Sim	Não	Não	Não	3.159.317,14	21,04	Sim	Sim	Sim	
MG	Sim	Sim	Sim	Sim	Não	10.777.722,74	41,81	Sim	Sim	Não	
MS	Sim	Não	Não	Não	Não	6.814.166,67	70,01	Sim	Sim	Sim	

# Approaches to Effective Parliamentary Monitoring

- Developing credibility within parliament and society is necessary for constructively adding to discussion on parliamentary performance
- Seeking cooperation with MPs and making greater efforts to avoid confrontation (e.g., Directorio Legislativo)
- Understanding political context
  - Moving from data that is available to data that catalyzes reform
  - Balancing a focus on MPs with a focus on parliamentary institution can highlight incentives that govern MP behavior
- Effectively using comparisons against regional or international norms and standards (shifting the debate from what parliaments *should* do to what *has been* done by other parliaments)
  - International tools & benchmarks provide possible frameworks

# Areas of Consideration for the International Community

- Inclusion of PMOs in debate on benchmarks for democratic parliaments can help them engage in more constructive parliamentary monitoring
- Need to support sharing of experience and joint advocacy among PMOs
- Development of a generic website framework for PMOs can facilitate use of ICT for parliamentary monitoring around the globe

# Next Steps

- Finalization of global PMO mapping report
- NDI side event for PMOs at World Movement for Democracy conference April 11-14, 2010 in Jakarta
- Development of online tools for sharing of PMO products and information
  - AGORA a possible forum for on-line PMO networking
- Regional videoconferences for PMO leaders, followed by a conference of PMO heads